

Message Text

MRN: 1975GENEVA003639 SEGMENT NUMBER: 000001 ERROR READING TEXT INDEX
FILE; TELEGRAM TEXT FOR THIS SEGMENT IS UNAVAILABLE
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ACTION EUR-12

INFO OCT-01 NEA-10 IO-10 ISO-00 CU-02 SAM-01 CIAE-00 PM-03

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SS-15 ACDA-05 USIE-00 SSO-00 NSCE-00 INRE-00 OMB-01

BIB-01 SAJ-01 OIC-02 STR-04 TRSE-00 EB-07 OES-03

ERDE-00 COME-00 AF-06 HEW-02 /106 W
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O R 171120Z MAY 75
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 3017
INFO ALL CSCE CAPITALS 294
AMEMBASSY ANKARA
AMEMBASSY CAIRO
AMEMBASSY LISBON
AMEMBASSY LUXEMBOURG
AMEMBASSY NICOSIA
AMEMBASSY OSLO
AMEMBASSY RABAT
AMEMBASSY SOFIA
AMEMBASSY TUNIS
USNMR SHAPE
USCINCEUR
USDOCOSOUTH
USLO SACLANT NORFOLK VA
CINCLANT

C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 3639

5. HUMANITARIAN COOPERATION -- SOVIETS BEGAN WEEK BY
STEPPING UP PRESSURE TO CONCLUDE DRAFTING WORK ON TRAVEL,
WHEN SOVIET DEL HEAD APPEARED AT INFORMAL MEETING AND
PRESSED WESTERN REPS TO ACCEPT MINOR SOVIET CONCILIATORY
MOVE TOWARD WESTERN INSISTENCE ON INCLUSION OF PHRASE
"WIDER TRAVEL." WESTERN RESPONSE WAS GIVEN LATER IN THE
WEEK, WHEN WESTERN DELS, WITH SUPPORT FROM SWISS AND
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AUSTRIANS, PRESENTED WARSAW PACT REPS WITH GLOBAL INITIATIVE INCORPORATING ALL HUMAN CONTACTS AND INFORMATION TEXTS. GLOBAL TEXT, WHICH REFLECTS A FALL-BACK ON SELECTED WESTERN POSITIONS WHILE RETAINING VITAL PROVISIONS, WAS DESIGNED TO GIVE SOVIETS AN OPENING FOR FAST PROGRESS ON THESE SUBJECTS SHOULD THEY STILL BE SHOOTING FOR A JULY STAGE III. SOVIETS, WHILE NOT COMMITTING THEMSELVES TO OVERALL RESPONSE SOUGHT BY WEST, SEEMED INTERESTED, AND THEIR REACTION ON SUBSTANCE IS EXPECTED NEXT WEEK. MEANWHILE, SUBCOMMITTEE ON CULTURE MENTALLY REGISTERED TWO RELATIVELY NON-CONTROVERSIAL PROPOSALS, AND NEGOTIATIONS IN NEW MINI-GROUP NARROWED SOMEWHAT EAST/WEST DIFFERENCES OVER CONTROVERSIAL ISSUE OF EXTENDING CONTACTS AMONG CREATIVE ARTISTS. SUBCOMMITTEE ON EDUCATION COMPLETED STYLISTIC AND LINGUISTIC REVIEW OF MENTALLY REGISTERED TEXT ON STUDY OF FOREIGN LANGUAGES AND CIVILIZATIONS, AND PROVISIONALLY REGISTERED IT. MEANWHILE, BEHIND SCENES, STRONG FRENCH-SOVIET PRESSURE WAS APPLIED TO YUGOSLAVS IN EFFORT TO PERSUADE LATTER TO MODIFY SUBSTANTIALLY THEIR DIFFICULT PROPOSAL ON THE EDUCATION OF NATIONAL MINORITIES.

6. MEDITERRANEAN -- EXCEPT FOR MINOR CLEAN-UP, PREAMBLE TO MEDITERRANEAN DECLARATION IS NOW READY FOR PROVISIONAL REGISTRATION. MALTESE ARE EXPECTED, NEXT WEEK, TO BEGIN THEIR CAMPAIGN TO REOPEN OPERATIVE SECTION ON NUMBER OF ISSUES, INCLUDING RELATIONSHIP OF NON-PARTICIPATING MEDITERRANEAN STATES TO FOLLOW-UP.

7. FINAL DOCUMENTS AND STAGE III -- COORDINATING COMMITTEE CONTINUED ITS DESULTORY DEBATE ON ORGANIZATION OF FINAL DOCUMENTS. SWISS SUGGESTED FOLLOWING ORGANIZATION OF DUTCH DRAFT FINAL ACT, BUT INCLUDING ALL SUBSTANTIVE TEXTS WITHIN IT, SO THAT SIGNATURES WOULD APPEAR AT THE VERY END OF ALL THE DOCUMENTS.

8. FOLLOW-UP -- WORKING GROUP OFFICIALLY MARKED TIME, WHILE SWISS AND OTHER NEUTRALS TOOK SOUNDINGS ON THEIR NEW COMPROMISE PROPOSAL. CONSIDERATION OF ISSUES POSED BY NEUTRALS RECEIVED VERY CONSERVATIVE INITIAL REACTION FROM EC-NINE.

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9. COMMENT: THE NEW GLOBAL INITIATIVE ON HUMAN CONTACTS AND INFORMATION IS A DARING GAMBIT WHICH CONTAINS MANY DANGERS FOR THE WESTERN NEGOTIATION POSITION, BUT WHICH OFFERS A REAL POSSIBILITY OF COMPLETING WORK ON THESE SUBJECTS AND THUS GIVING THE CONFERENCE A NEW IMPETUS WHICH, IF SUCCESSFUL, COULD WELL LEAD TO A STAGE

III IN JULY. AS A TACTIC IT IS DANGEROUS BECAUSE IT CONTAINS AN OVERALL BALANCE--NUMEROUS WESTERN CONCESSIONS ARE OFFERED IN ORDER TO OBTAIN POINTS WHICH ARE CONSIDERED ESSENTIAL, SUCH AS THE FREER MOVEMENT CONCEPT OF "WIDER TRAVEL" AND A STRONG TEXT ON WORKING CONDITIONS FOR JOURNALISTS. IN SUCH A SITUATION THE SOVIETS WILL UNDOUBTEDLY TRY TO ACCEPT THE CONCESSIONS AND NEGOTIATE ON ALL THE OTHER POINTS, THUS PUTTING THE WEST IN THE POSITION OF NEGOTIATING DOWNWARD FROM ITS MINIMUM TEXTS. TO WARD OFF THIS DANGER THE NATO CAUCUS HAS AGREED TO INSIST THAT THE INITIATIVE BE TREATED AS AN INTEGRAL WHOLE, AND NOT TO ENTER NEGOTIATIONS ON ANY SPECIFIC POINT UNTIL AN OVERALL REACTION IS RECEIVED FROM THE EAST. IF THE EASTERN REACTION IS SO DIFFERENT FROM THE WESTERN OFFER THAT IT SEEMS IMPOSSIBLE TO RECONCILE THEM, THE WEST WILL GO BACK TO NEGOTIATING SUBJECT-BY-SUBJECT, ON THE BASIS OF ITS FORMER POSITIONS. THIS WOULD IMPLY A CONSIDERABLY LONGER STAGE II, AND IT IS HOPED THAT THIS TIME THREAT WILL ENCOURAGE THE SOVIETS TO GIVE A POSITIVE REPLY. THE REAL QUESTION, OF COURSE, IS WHETHER THE WESTERN GROUP CAN MAINTAIN ITS SOLIDARITY ON SUCH A TOUGH STANCE UNDER THE DIVISIVE PRESSURE TACTICS THE SOVIETS ARE NOW USING. THE ANSWER TO THIS QUESTION, AS ALWAYS, DEPENDS IN LARGE MEASURE ON THE BACKBONE PROVIDED BY THE U.S.

END COMMENT. DALE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COLLECTIVE SECURITY, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 17 MAY 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: MorefiRH
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975GENEVA03639
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: CORE1
Film Number: D750174-0419
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750541/aaaabkvh.tel
Line Count: 141
Locator: TEXT ON MICROFILM, ADS TEXT UNRETRIEVABLE
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: MorefiRH
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 02 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 MAY 2003 by ShawDG>; APPROVED <17 Sep 2003 by MorefiRH>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: STAGE II HIGHLIGHTS - MAY 12-16
TAGS: MARR, PFOR, PARM, EGEN, EEWT, SGEN, XG, CSCE
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006